

## Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W

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O 311631Z OCT 74

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC IMMEDIATE 4181

S E C R E T MOSCOW 16652

EXDIS

E. O. 11652: GDS

TAGS: PARM, UR

SUBJ: NUCLEAR SAFEGUARDS CONSULTATIONS - SUMMARY OF OCT  
31 PLENARY

MESSAGE NUMBER FIVE

1. MEETING BEGAN AT 3:30 P.M. OCTOBER 31 WITH PRESENTATION  
OF PREPARED STATEMENT (SEPTTEL) CONSISTENT WITH GUIDELINES  
FURNISHED IN STATE 236888.

2. MOROKHOV NOTED COMPLETE CONSISTENCY OF VIEWS ON SEVERAL  
POINTS AND ASKED FOLLOWING QUESTIONS:

(A) WHEN YOU SAY RECEIVING COUNTRIES MUST COMMIT  
THEMSELVES TO NON-PROLIFERATION OBLIGATIONS, DOES THIS MEAN  
THEY MUST BECOME PARTIES TO THE NPT OR WOULD SOME OTHER  
STATEMENT BE ENOUGH OBLIGATION?

(B) WITH REGARD TO PARA (E) IN US PAPER MOROKHOV USED  
OUR DESCRIPTION OF PROPOSED ISRAEL/EGYPT REACTOR SALE AS  
EXAMPLE AND ASKED, WOULD COUNTRY BUYING BACK PLUTONIUM  
PRODUCED BE ABLE TO USE IT AT ITS OWN DISCRETION? WOULD THIS  
PROVISION APPLY TO ALL CONFERENCE PARTICIPANTS SINCE SOME  
WILL BE NNWS? (COMMENT: IT WAS UNCLEAR WHETHER MOROKHOV WAS  
CONCERNED ABOUT ANOTHER COUNTRY SUPPLYING FUEL ELEMENTS FOR  
OUR REACTOR AND BUYING BACK PU, OR WHETHER CONCERN WAS THAT  
OTHER COUNTRY, E.G. FRG, MIGHT ALSO BUILD REACTOR WITH SIMILAR

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BUY-BACK PROVISION).

(C) ASKED FOR MORE DETAILS ON MULTINATIONAL PLANTS INVOLVED IN FUEL CYCLE SUCH AS WHO WOULD PARTICIPATE, RIGHTS OF PARTICIPANTS, QUESTIONS OF CONTROL, LOCATION, ETC. (STOESSEL INDICATED WE WOULD REPLY TO THESE QUESTION AT SUBSEQUENT MEETING)

3. MOROKHOV THEN REPEATED CONCERN ABOUT WHETHER ALL RECEIVING COUNTRIES WOULD HAVE TO BE PARTIES TO NPT. HE NOTED WE COULD NOT PERMIT PARTIES TO BE AT DISADVANTAGE (UNDER STRICTER CONTRL) WITH RESPECT TO NON-PARTIES. NOT ALL MPT PARTIES (32 OF 81) HAVE CONCLUDED CONTROL AGREEMENTS AS REQUIRED UNDER ARTICLE III.2. HE APPEALED TO NEED FOR GENERAL APPROACH CITING 1974 SUMMIT COMMUNIQUE AND RECENT SYMINGTON STATEMENT.

4. HE NOTED THAT ITALY BLOCKS PROCESS OF RATIFICATION OF IAEA-EURATOM SAFEGUARDS AGREEMENT AND EXPRESSED NEED FOR EARLY NPT RATIFICATION BY EURATOM COUNTRIES AND JAPAN. MOROKHOV REPEATED EARLIER PROPOSAL FOR JOINT DIPLOMATIC APPROACH BY THE THREE NPT DEPOSITORIES TO PRESSURE THOSE COUNTRIES THAT HAVE NOT YET RATIFIED IAEA SAFEGUARD AGREEMENT.

5. STOESSEL AGREED WITH NEED FOR MORE UNIVERSAL ADHERENCE TO NPT AND NEED FOR EURATOM AND JAPAN TO PROCEED WITH IAEA SAFEGUARD AGREEMENTS. NOTED THAT THESE AND OTHER ISSUES SOVIETS HAD RAISED WERE ESSENTIAL FOR INTERNATIONAL NPT POLICY BUT THAT THEY WOULD TAKE TIME AND INVOLVED OTHER FORUMS. PRESENT, URGENT TASK IS TO CONVENE SMALL CONFERENCE OF KEY SUPPLIERS, EXPRESSED HOPE THAT SOVIETS WOULD FAVORABLY CONSIDER THIS PROPOSAL.

6. MOROKHOV SAID THEY WERE CAREFULLY STUDYING US PROPOSAL BUT THAT US AGENDA ITEMS ARE CLOSELY RELATED TO PROBLEM OF WIDER ADHERENCE TO NPT. NOTED THAT CONFERENCE WOULD NOT INCLUDE SOME URANIUM SUPPLIERS WHO DO NOT HAVE IAEA SAFEGUARD AGREEMENTS, THAT SUCH COUNTRIES COULD SELL TO THIRD COUNTRIES AND CONFERENCE MIGHT BE OF LITTLE USE. WOULD LIKE BETTER PICTURE OF HOW RESULTS OF CONFERENCE WOULD RELATE TO NPT PROBLEM. EXPRESSED CONCERN OVER CONTINUING SOUTH AFRICAN SUPPLIES OF URANIUM TO ISRAEL, NOTED THAT CONFERENCE WOULD NOT HELP WITH THIS PROBLEM. OVERALL MEASURES ARE NECESSARY.

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7. STOESSEL REITERATED THAT WE AGREE ON IMPORTANCE OF MANY OF THESE ISSUES, BUT RESOLUTION OF ALL SUCH PROBLEMS WOULD TAKE TIME. WE FEEL EXPORTER'S CONFERENCE OF TECHNICALLY ACTIVE COUNTRIES IS MORE URGENT AND RESULTS COULD EVENTUALLY BE APPLIED TO OTHER COUNTRIES. US SIDE WILLING TO DISCUSS OTHER QUESTIONS IN OTHER FORUMS.

8. MOROKHOV REPLIED SOVIETS CONSIDER THIS PROPER FORUM FOR ALL SUCH ISSUES, WOULD CONSIDER OUR PROPOSAL, BUT WOULD ALSO RAISE OTHER ISSUES WHICH SHOULD BE USEFUL TO US GOVERNMENT. MEETING ADJOURNED, NEXT MEETING SCHEDULED FOR MONDAY, NOVEMBER 4 AT 3:30 P.M.

9. GUIDANCE FOR USE IN RESPONDING TO MOROKHOV QUESTIONS AND TO EARLIER QUESTION ON DETAILS OF CONFERENCE ORGANIZATION, TIMING, ETC., AS REPORTED MOSCOW 16559 IS REQUESTED FOR USE IN MONDAY AFTERNOON MEETING.  
STOESSEL

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NNN

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